

**NOMINATIONS OF ROBERT A. FROSCH, ASSISTANT SECRETARY OF THE  
NAVY; MYRON R. BLEE, DEPUTY DIRECTOR OF OFFICE OF EMERGENCY  
PLANNING; RICHARD HELMS, DIRECTOR OF CENTRAL INTELLIGENCE**

---

**HEARING**  
BEFORE THE  
**COMMITTEE ON ARMED SERVICES**  
**UNITED STATES SENATE**  
**EIGHTY-NINTH CONGRESS**

SECOND SESSION

ON

NOMINATION OF ROBERT ALAN FROSCH, OF MARYLAND,  
TO BE AN ASSISTANT SECRETARY OF THE NAVY

NOMINATION OF MYRON R. BLEE, OF FLORIDA, TO BE  
DEPUTY DIRECTOR OF THE OFFICE OF EMERGENCY PLANNING

NOMINATION OF RICHARD HELMS, OF THE DISTRICT OF  
COLUMBIA, TO BE DIRECTOR OF CENTRAL INTELLIGENCE

---

JUNE 23, 1966

---

Printed for the use of the Committee on Armed Services



U.S. GOVERNMENT PRINTING OFFICE  
WASHINGTON : 1966

65-449

**COMMITTEE ON ARMED SERVICES**

**RICHARD B. RUSSELL, Georgia, Chairman**

JOHN STENNIS, Mississippi	LEVERETT SALTONSTALL, Massachusetts
STUART SYMINGTON, Missouri	MARGARET CHASE SMITH, Maine
HENRY M. JACKSON, Washington	STROM THURMOND, South Carolina
SAM J. ERVIN, Jr., North Carolina	JACK MILLER, Iowa
HOWARD W. CANNON, Nevada	JOHN G. TOWER, Texas
ROBERT C. BYRD, West Virginia	
STEPHEN M. YOUNG, Ohio	
DANIEL K. INOUE, Hawaii	
THOMAS J. MCINTYRE, New Hampshire	
DANIEL B. BREWSTER, Maryland	
HARRY F. BYRD, Jr., Virginia	

**WILLIAM H. DARDEN, Chief of Staff**  
**CHARLES B. KIRBOW, Chief Clerk**

II

## CONTENTS

---

Statements of—

Myron R. Blee, nominee, to be Deputy Director of Office of Emergency Planning-----	Page 6
Robert Alan Frosch, nominee, to be an Assistant Secretary of the Navy-----	3
Richard Helms, nominee, to be Director of Central Intelligence-----	8
Hon. Robert W. Morse, Assistant Secretary of the Navy-----	2

III

**NOMINATION OF ROBERT ALAN FROSCH TO BE AN  
ASSISTANT SECRETARY OF THE NAVY**

---

**NOMINATION OF MYRON R. BLEE TO BE DEPUTY  
DIRECTOR OF THE OFFICE OF EMERGENCY PLAN-  
NING**

---

**NOMINATION OF RICHARD HELMS TO BE DIRECTOR  
OF CENTRAL INTELLIGENCE**

---

THURSDAY, JUNE 23, 1966

U.S. SENATE,  
COMMITTEE ON ARMED SERVICES,  
*Washington, D.C.*

The committee met, pursuant to notice, at 10:30 a.m., in room 212, Old Senate Office Building, Senator Richard B. Russell (chairman) presiding.

Present: Senators Russell, Symington, Jackson, Inouye, McIntyre, Saltonstall, and Thurmond.

Also present: William H. Darden, chief of staff; Herbert S. Atkinson, assistant chief clerk; T. Edward Braswell and Gordon A. Nease, professional staff members.

**NOMINATION OF ROBERT ALAN FROSCH TO BE AN ASSISTANT  
SECRETARY OF THE NAVY**

Chairman RUSSELL. This morning the committee is pleased to have with us three nominees by the President of the United States to important statutory positions.

Under our precedents, nominees to these positions customarily make a personal appearance before the committee.

Because of the desirability for conducting a part of the questioning of Mr. Helms, who has been nominated to be Director of Central Intelligence, in an executive session of the committee, the Chair suggests that we depart somewhat from the order that protocol might dictate, and that we take up the nomination of Mr. Helms last, instead of first.

We have before us Mr. Robert Alan Frosch, of Maryland, who has been nominated to be an Assistant Secretary of the Navy, to succeed Mr. Robert W. Morse, resigned.

Dr. Morse, Mr. Frosch's predecessor, is present to introduce Mr. Frosch.

Dr. Morse has made an extremely favorable impression in the performance of his duties and in his appearances before this committee.

Dr. Morse, I would like to again express my appreciation for your services and for your cooperation with this committee, and our regret that you are leaving.

We will be glad to have you present Mr. Frosch.

# STATEMENT OF HON. ROBERT W. MORSE, ASSISTANT SECRETARY OF THE NAVY

Mr. MORSE: Thank you, Mr. Chairman.

I would like to say, first, that I, too, regret leaving this most interesting and important position. However, I think I do so with the assurance and confidence that this job will be filled by a person of the highest competence and experience as you can see for yourself by his outstanding record.

Dr. Frosch, although a young man, is a man who has been making extremely rapid progress in the scientific development community. He has, I think, exceedingly important qualifications for the job. He has dealt not only with basic research in areas that are most important to the Navy, such as in underwater acoustics and oceanography, but he also has had experience in systems developments, which he has managed, of considerable magnitude, and with great effect.

I think it is more important to recognize that he has an extremely broad background to suit him for carrying on the supervision of the Navy's research and development work.

I am greatly pleased to introduce him to this committee.

(The nomination reference and biography of Mr. Frosch follow:)

## NOMINATION REFERENCE AND REPORT

IN EXECUTIVE SESSION,  
SENATE OF THE UNITED STATES,  
*June 6, 1966.*

*Ordered,* That the following nomination be referred to the Committee on Armed Services: Robert Alan Frosch, of Maryland, to be an Assistant Secretary of the Navy vice Robert W. Morse, resigned.

## BIOGRAPHY OF DR. ROBERT ALAN FROSCH

Dr. Frosch has been Deputy Director, Advanced Research Projects Agency, Department of Defense, since June 1965. From 1963-1965 he was Director of Nuclear Test Detection for the Advanced Research Projects Agency. He progressively served the Hudson Laboratories of Columbia University during 1951-1963 as Scientist, Assistant Director (Theoretical Division), Associate Director, and Director.

Dr. Frosch received his A.B., M.A. and Ph. D. (Theoretical Physics) from Columbia University. He is a Phi Beta Kappa, a member of the American Physical Society, a Fellow of the American Association for the Advancement of Science and the Acoustical Society of America, a senior member of the Institute of Electrical and Electronic Engineers, and a member of several other scientific societies. He was one of the recipients of the 1966 Arthur S. Flemming awards honoring outstanding young men in the Federal Government. Dr. Frosch has authored numerous scientific and technical articles.

Dr. Frosch's service with the Advanced Research Projects Agency has covered an extensive body of information on defense research and development problems and solutions, involving particularly nuclear test detection techniques, ballistic missile defense technology, and materiel and techniques for counterinsurgency warfare.

As Director of Hudson Laboratories of Columbia University, Dr. Frosch had extensive experience in naval and marine research, specializing in underwater acoustics and undersea warfare. He was Chairman of the U.S. Navy Undersea Warfare Research and Development Planning Council from June 1962-June 1963.

Dr. Frosch is married to the former Jessica Rachael Denerstein and they have two daughters, ages three and five. They reside at 10105 Hurst Street, Bethesda, Maryland.

Chairman RUSSELL. Very well. You may proceed, Dr. Frosch.

**STATEMENT OF ROBERT ALAN FROSCH, NOMINEE, TO BE AN  
ASSISTANT SECRETARY OF THE NAVY**

Mr. FROSCH. Thank you, Mr. Chairman, members of the committee. I am very pleased to appear before this committee in connection with my nomination to be Assistant Secretary of the Navy for Research and Development.

I know a biography has been submitted to you. But I would like to summarize the main points in a few minutes.

I was born on May 22, 1928, in the Bronx, New York City. I was educated in the public schools of New York City. I was graduated from Columbia College, of Columbia University, in New York City, in 1947. I was a graduate student thereafter at Columbia, and received a master's degree in 1949, and a doctorate in physics from Columbia University in 1952.

I have had no military service, being too young to serve during World War II. I was not classified A-1 or called for induction until about 1953. At that time the Office of Naval Research interceded with the draft board to prevent my induction, since the work I was engaged in for the Navy they considered to be essential.

My professional career has been with Hudson Laboratories of Columbia University, and for the past 3 years with the Advanced Research Projects Agency in the Office of the Secretary of Defense, where I am presently employed.

I joined Hudson Laboratories as a scientist in 1951, while I was completing my graduate work, and continued there, holding a number of positions of increasing responsibility until I was appointed director of the laboratories in 1956.

I remained as director until 1963, and then came to ARPA.

I joined ARPA as Director for nuclear test detection, also known as Project Vela, and remained in that position for approximately 2 years, and then became Department Director of the Agency.

While at ARPA I had experience both in various aspects of nuclear test detection and responsibility for supervision of portions of our national research program in ballistic missile defense research and development, in counterinsurgency warfare research and development, and in a number of other technical areas of defense interest.

I have submitted a list of my stockholdings to the chairman. I would only like to comment in conclusion that I have been associated with naval research and development for essentially most of my professional career. Hudson Laboratories is operated by Columbia University, but it is sponsored and funded by the Office of Naval Research to do research in underwater sound and in related marine matters applicable to undersea warfare.

While I was at Hudson, I had considerable experience in going to sea to do research with the Navy. I served as a member of a number

1 NOMINATIONS

of advisory committees to the Navy, principally committees dealing with various aspects of antisubmarine warfare and oceanography.

That completes my statement, Mr. Chairman. I would be happy to answer any questions you may have.

Chairman RUSSELL. Do you have any understanding as to how long you are going to stay with us, Dr. Frosch?

Mr. FROSCH. No, I have no specific understanding to that effect. I am prepared to remain in the position as long as I feel that I am useful and my superiors feel that I continue to be useful.

Chairman RUSSELL. I am glad to hear that. We have had quite a turnover in some of these key positions.

I am advised that we have not received your communication relative to your holdings, Mr. Frosch. Have you talked to the Acting General Counsel, Department of Defense, about that?

Mr. FROSCH. I have spoken with Mr. Stempler, who is legislative liaison. He has checked out my stockholdings, and tells me that my holdings are not listed as having any contractual relation with the Department of Defense.

Chairman RUSSELL. Very well. We are glad to get that information. But just for the benefit of our files, that will be submitted to the committee.

Senator SALTONSTALL?

Senator SALTONSTALL. Mr. Chairman—Dr. Frosch, your work has been, up to the present time, as I listened to you, in nuclear physics and in naval and marine research.

This position, as I understand it, is sort of the overall guiding for research efforts in all the departments—Army, Navy, and Air Force.

Chairman RUSSELL. Just in the Navy.

Senator SALTONSTALL. Isn't he going into the Defense Department.

Chairman RUSSELL. Dr. Frosch is going to be Research Director of the Navy.

Senator SALTONSTALL. Doctor, I am misinformed. I am always guided by the chairman of the committee up to a point, and from that point I go off on my own.

Chairman RUSSELL. After that point he says he is misinformed.

Senator SALTONSTALL. I think the chairman wins on that one. I won't go any further.

Your work is going to be confined, then, to the Navy?

Mr. FROSCH. Yes, it is, sir.

Senator SALTONSTALL. And so you will be very much concerned with the Navy ASW research, and all that goes with it. And from your experience and from your record, I think that you would be a very good man for it.

I join with the chairman in saying that the research people of the Defense Department right down the line seem to turn over rapidly, and I would hope if you come into this position now you would give the Navy as much time and length of time as you possibly can.

Mr. Chairman, I have no further questions.

Chairman RUSSELL. Have you had any experience with the surface to air missiles of the Navy?

Mr. FROSCH. I have had no personal experience with those missiles.

Chairman RUSSELL. Senator Symington?

Senator SYMINGTON. No questions, Mr. Chairman.

Chairman RUSSELL. Senator Jackson?

Senator JACKSON. Mr. Chairman, I have no questions. All I have heard about Dr. Frosch is very good.

Chairman RUSSELL. Senator Inouye?

Senator INOUE. I have no questions, I just wish to congratulate the doctor.

Chairman RUSSELL. Senator McIntyre?

Senator MCINTYRE. No questions, Mr. Chairman.

Chairman RUSSELL. Thank you very much, Dr. Frosch.

Glad to have had you here.

(The nomination of Mr. Frosch to be an Assistant Secretary of the Navy (Research and Development) was subsequently approved by the committee in executive session and confirmed by the Senate on June 24, 1966.)

### NOMINATION OF MYRON R. BLEE TO BE DEPUTY DIRECTOR OF OFFICE OF EMERGENCY PLANNING

Chairman RUSSELL. The next nominee is Mr. Myron R. Blee. Mr. Blee has been nominated to be the Deputy Director of the Office of Emergency Planning, vice Franklin B. Dryden, resigned.

We are glad to have you here this morning, Dr. Blee, and congratulate you on your nomination to this position.

The committee members have copies of your printed biography, but we would appreciate it if you could give us a brief oral summary of your background experience before any questions are propounded.

Mr. Blee is a transplanted Illinoisan who went down to Florida a few years ago, and the present Director of OEP feels he will be vital to his operation of the office.

(The nomination reference and biography of Mr. Blee follow.)

#### NOMINATION REFERENCE AND REPORT

IN EXECUTIVE SESSION,  
SENATE OF THE UNITED STATES,  
June 6, 1966.

Ordered, That the following nomination be referred to the Committee on Armed Services: Myron R. Blee, of Florida, to be Deputy Director of the Office of Emergency Planning vice Franklin B. Dryden, resigned.

#### BIOGRAPHY OF MYRON R. BLEE

Born at Paw Paw, Illinois on February 25, 1917, and educated at Northern Illinois University (B. Ed. degree) and the University of Illinois, from which he received an M.A. in Political Science (Public Administration) in 1939 and an Ed. D. degree in 1958. From 1951-1955 he was a Special Student at Florida State University.

He served on active duty in the Navy from 1942-46 and was released in 1946 as a Lieutenant Commander. His last naval assignment was Officer-in-Charge of "Barber's Point University" at Oahu, Hawaii. He has served as Associate Dean of Men at Northern Illinois University and as Associate Director of Florida Legislative Reference Bureau where he directed a study of the State University System and a study of educational T-V. He later served as Associate Director of the Council for the Study of Higher Education in Florida. From 1956-61, he was Professional staff officer of the Florida Board of Regents. From 1961-65 he was President and Director of the Florida Institute for Continuing University Studies, the off campus unit of the State University System with seven resident centers. During this period he directed graduate programs in Engineering, Research and Development Management, and Education, including radio and television. In 1965 he became Associate Dean, Academic Affairs of the Florida



Atlantic University at Boca Raton. He is President-designate, Junior College of Broward County, Fort Lauderdale, Florida.

He married Miss Charlotte Marie Leverenz of Elgin, Illinois on January 1, 1941 and their daughter Kathleen Marie is a student at Agnes Scott College, Decatur, Georgia. Mrs. Blee was Chairman of the Committee on Legislation of the National Congress of Parents and Teachers.

Dr. Blee serves on the Board of Trustees of the Bethune Cookman College and of the Wesley Foundation of Florida State University. He is a member of various educational associations and learned societies and is the author of numerous books and articles on education and public administration.

#### **STATEMENT OF MYRON R. BLEE, NOMINEE, TO BE DEPUTY DIRECTOR OF THE OFFICE OF EMERGENCY PLANNING**

Mr. BLEE. I am honored to be here as the President's nominee for the post of Deputy Director of OEP, and to have this prospect for increased service with my associate, Mr. Bryant.

As the Chairman has graciously pointed out, I am a native son of Illinois, and have been an adopted son of Florida since 1951.

My educational background is detailed in the statement. My experience has been in educational research and in administration.

My major administrative posts have been in the State university system of Florida, and in an academic post at the Florida Atlantic University. Now I am associated with the Junior College of Broward County, in Fort Lauderdale, Fla.

If there are any questions, gentlemen, or any additional information that you would like, I would be honored to present it.

Chairman RUSSELL. Dr. Blee, do you own any stocks in any companies that are involved in any possible conflict of interest?

Mr. BLEE. No, sir, only Government bonds.

Chairman RUSSELL. You have no common stocks?

Mr. BLEE. No, sir.

Chairman RUSSELL. Senator Saltonstall?

Senator SALTONSTALL. I don't think I have any questions, Mr. Chairman.

Senator SYMINGTON. No questions, Mr. Chairman.

Senator JACKSON. No questions.

Senator INOUE. No questions, sir.

Senator MCINTYRE. No questions, Mr. Chairman.

Chairman RUSSELL. Thank you, Dr. Blee.

Mr. BLEE. Thank you.

(The nomination of Mr. Blee to be Deputy Director of the Office of Emergency Planning was subsequently approved by the committee in executive session and confirmed by the Senate on June 24, 1966.)

#### **NOMINATION OF RICHARD HELMS, TO BE DIRECTOR OF CENTRAL INTELLIGENCE**

Chairman RUSSELL. Mr. Richard Helms of the District of Columbia, who is currently serving as Deputy Director of Central Intelligence, has been nominated by the President to be the Director of Central Intelligence. Mr. Helms' nomination was referred to this committee on June 20. Under our standing rules he is not eligible for reporting until after 7 days, which would be of course Monday, the 27th. Since this may be our last full committee meeting before the end of the month, the Chair took the liberty of inviting Mr. Helms

to be present this morning, in order that the members of the committee may have an opportunity to question him.

Any action the committee may take on this nomination today would of course be contingent on the expiration of the 7-day waiting period prescribed by the rules.

Mr. Helms, your nomination has been the subject of extensive favorable comment, and on the basis of the long association that this committee has had with you, the Chair is glad to have an opportunity to express his belief that all of this commendation is fully deserved.

While you have appeared often before the CIA Subcommittee, the Chair welcomes you before the full committee. For those members who may be unfamiliar with your background, please give us a brief biographical summary before we begin the questioning. And if you will be good enough, I would like for you to stay after we go into executive sessions.

You may proceed, Mr. Helms.

(The nomination reference and biography of Mr. Helms referred to follow:)

#### NOMINATION REFERENCE AND REPORT

IN EXECUTIVE SESSION,  
SENATE OF THE UNITED STATES,  
*June 20, 1966.*

*Ordered,* That the following nomination be referred to the Committee on Armed Services: Richard Helms, of the District of Columbia, to be Director of Central Intelligence.

#### BIOGRAPHY OF RICHARD MCGARRAH HELMS

Richard McGarrah Helms was born March 30, 1913, in St. Davids, Pennsylvania. He attended Carteret Academy in Orange, New Jersey; Le Rosey at Rolle, Switzerland; and the Realgymnasium in Freiburg i/Breisgau, Germany. He was graduated with a B.A. degree from Williams College in 1935, where he was elected to Phi Beta Kappa.

Mr. Helms was a staff correspondent for the United Press in Germany from 1935 to 1937, after which he went to Indianapolis, Indiana, as Retail Advertising Solicitor for the Indianapolis Times, a Scripps-Howard newspaper. In 1939 he became National Advertising Manager for that journal.

He is remembered by his classmates of Williams College as the Editor-in-Chief of the yearbook, Gulielmensian, and also as the Editor-in-Chief of the college newspaper, the Williams Record.

While with the United Press in Europe, Mr. Helms interviewed Hitler and later his story "Hitler and Mars Incorporated" was published in the Indianapolis Times.

During the winter of 1942, he was connected with the public relations effort of the Navy Relief Society fund raising drive in New York City.

Mr. Helms was commissioned Lieutenant (jg), United States Naval Reserve, on 1 July 1942, and after attending Naval Training School, Harvard University, was assigned as Operations Officer, Headquarters, Eastern Sea Frontier. In 1943, Mr. Helms began his intelligence career. He was assigned in August of that year to the Office of Strategic Services and saw service in Washington, England, France, and Germany.

Upon discharge from the United States Naval Reserve in 1946, Mr. Helms was employed as a civilian in the Strategic Services Unit, War Department, which was the successor organization to a major part of the Office of Strategic Services. He was employed there until the establishment of the Central Intelligence Group, to which he was transferred. He was then assigned to the Central Intelligence Agency when it was established on 18 September 1947. In August of 1952 he was appointed by General Walter Bedell Smith, then Director of Central Intelligence, as Deputy to the Deputy Director of Plans. On 17 February 1962, he was appointed Deputy Director for Plans by John A. McCone.

Mr. Helms and Julia Bretzman of Indianapolis, Indiana, were married in 1939. Their family includes one son, Dennis, who is now a student at the University of Virginia Law School.

Mr. Helms was nominated by President Johnson as Deputy Director of Central Intelligence on 14 April 1965. He took the oath of office as Deputy Director on 28 April 1965 and has served in that capacity up to the present.

**STATEMENT OF RICHARD HELMS, NOMINEE, TO BE DIRECTOR  
OF CENTRAL INTELLIGENCE**

Mr. HELMS. I was born on March 30, 1913. I graduated from Williams College in 1935. I worked for the United Press Association from the fall of 1935 to the spring of 1937, at which time I went with the Indianapolis Times, a Scripps-Howard paper, in Indianapolis, Ind. I was with them in the business department until the war came along, at which time I joined the U.S. Naval Reserve. I served a year in antisubmarine warfare on the eastern sea frontier, after which time I was assigned to the Office of Strategic Services as a naval officer.

I stayed with the Office of Strategic Services until the end of the war and with the successor agency, Strategic Services Unit of the State and War Departments, and then with the CIG, and then I joined the CIA when it became an Agency by statute in 1947, and I have been with it since. I was nominated by the President to be Deputy Director of Central Intelligence on April 14, 1965, and I have been in that position until nominated for Director, Central Intelligence, on last Saturday afternoon.

Chairman RUSSELL. Has all of your service in CIA been here in Washington?

Mr. HELMS. Yes, sir, it has been here in Washington. I was overseas with the Office of Strategic Services, but I have been with the CIA in Washington.

Chairman RUSSELL. Senator Saltonstall?

Senator SALTONSTALL. Mr. Chairman—thank you.

Mr. Helms, of course I have known you for quite a while now in appearances before our committee headed by the present chairman, Senator Russell. I have learned to regard you and the way you report to us very highly.

There are several questions that I would like to ask you. If you feel you cannot answer them in public hearing, you say so. But I think that it would be extremely helpful, in view of the newspaper publicity and everything that is given to the CIA at the present time, if you could go as far as you can.

Now, one of the questions that is asked me all the time—and I get letters on the subject—is that the CIA creates foreign policy, that it takes a certain amount of policy away from the President, away from the Secretary of State. That is not my understanding of your duties. But I would like to have you clarify your thoughts, taking over as Director of the CIA, as to what you consider the limitations of your responsibilities.

Mr. HELMS. The Central Intelligence Agency has no responsibility whatever for governmental policy. To the best of my knowledge, we have never made any effort to make any Government policy. The function of the Agency and its Director is to make available to the policymakers of our Government, from the President on down, that information based on which we hope they can make intelligent policy decisions. But we do not attempt to influence these decisions. We present the facts as objectively and straightforwardly as we can, and

any time that there are any comments in these matters, that have to do with the Agency's particular view of an intelligence problem, they are clearly identified as such.

As you well know, Senator Saltonstall, it is in the national intelligence estimates, which the Agency drafts and later presents to the President, that we find the synthesis of all the work that we do. These estimates of what is going on in the Soviet Union and other parts of the world, are fully coordinated inside the intelligence community, they are thoroughly gone over, and anybody that wants to dissent from one, dissents in a footnote, puts it in his own language, and signs his own name to the dissent, so that it is quite clear to the reader who dissented and why. It is clear all the way through exactly who is doing what in all of these papers. There is never any effort whatever to influence the President's decision one way or the other.

Senator SALTONSTALL. When you assume your duties as Director, and I hope you will assume them, you would tend to maintain that policy just as carefully and just as actively as you can?

Mr. HELMS. Just as carefully and actively as I can.

Senator SALTONSTALL. And if there are any actions taken by the CIA in any country, am I correct in stating that it is a result of a decision made by the National Security Council.

Mr. HELMS. Sir, the Central Intelligence Agency takes no actions without approval from the appropriate officials of the U.S. Government, and they are not in the CIA.

Senator SALTONSTALL. And then there is another thing that is brought up all the time. While the amounts of your budget are not specifically set out, and it is very important that they not be specifically set out if you are to maintain your responsibilities as an intelligence agency, what steps are taken to make sure in the Government, in the executive department, that your budget is thoughtfully and carefully and systematically worked out so that the money is not wasted and that it is efficiently worked out?

Mr. HELMS. Well, as you know, Senator, the Bureau of the Budget goes over the Central Intelligence Agency budget as carefully as any budget in Washington. In fact, Admiral Raborn is my source for this because he worked so long in the Defense Department on the Polaris program and other things, that he has never seen a budget in his whole experience in Washington that is as carefully gone over item by item as the CIA budget before it is ever submitted to the Congress. As you well know, in addition, Congressman Mahon's committee goes over it item by item and also the CIA Subcommittee of Senate Appropriations is furnished the same information.

Senator SALTONSTALL. So that from the point of view of a Government department, you are supervised in the executive department, in your terms, more carefully than most other departments?

Mr. HELMS. That is correct, sir.

Senator SALTONSTALL. And essentially, you are an Agency—your department is an Agency of the National Security Council?

Mr. HELMS. That is correct, sir, by statute.

Senator SALTONSTALL. By statute. And you report directly anything that you have of importance to the National Security Council?

Mr. HELMS. Yes, sir; immediately.

NOMINATIONS

Senator SALTONSTALL. And the Chairman of that Council is the President of the United States?

Mr. HELMS. Yes, sir.

Senator SALTONSTALL. Thank you, Mr. Chairman. I think that is all right now.

Chairman RUSSELL. Senator Symington?

Senator SYMINGTON. Mr. Chairman, I have known Mr. Helms for some time first through Frank Wisner, the latter an old and close friend over the years who literally gave his life for his country.

Wisner always said he thought Mr. Helms was the ablest man in this line of business.

In the years that I have known the nominee, his character, ability, experience, and perhaps most important, the confidence and respect of his own organization have been impressive. As anybody who has had experience with management knows, the advantages of promoting people from inside, instead of going outside, are great indeed.

I would say at this point, however, that Admiral Raborn did a mighty fine job, and I regret it is necessary for him to leave the Government. I know we all wish him the very best of luck in his new venture, whatever that may be.

The question I was going to ask Mr. Helms—because it has been flogged for a long time around here—was the question the distinguished Senator from Massachusetts brought up—whether or not the Central Intelligence Agency makes policy.

I was once a member of the National Security Council, and it has been hard for me to understand how this story could have gotten around to the extent it has, because of the nature of the organizational chart incident to the operations of the CIA.

Because of the ability and character of the Secretary of Defense perhaps it is comparable to all the talk about "McNamara's war." So many people have tagged everything onto the CIA, except the failure of the Yankees to win in the American League, I suppose in a way it is a tribute to the CIA.

I would ask this one question, however.

Inasmuch as the National Security Council is an advisory council, advisory to the President of the United States, actually you report directly to the President, do you not?

Mr. HELMS. That is correct, sir.

Senator SYMINGTON. I wanted to be sure that point was understood.

How many languages do you speak, Mr. Helms?

Mr. HELMS. French and German, sir.

Senator SYMINGTON. Mr. Chairman, speaking as a citizen, I am glad about this appointment, and have no further questions or comments.

Chairman RUSSELL. The Secretary of State is a member of the National Security Council, is he not, Mr. HELMS?

Mr. HELMS. Yes, sir, the Secretary of State, the Secretary of Defense, and the Secretary of the Treasury, and the Director of the Office of Emergency Planning.

Chairman RUSSELL. Senator Jackson?

Senator JACKSON. Well, Mr. Chairman, just following up on the point raised by Senator Saltonstall, and also alluded to by Senator Symington—it seems to me, Mr. Helms, that these allegations about your agencymaking policy, foreign policy, are a great tribute to the

high degree of professionalism and competency that exists in the CIA. I think much of this idea stems from the fact that you have a lot of real bright, sharp people. I think you can take pride in that fact. They know a lot about foreign policy. They know a lot about defense policy. They know a lot about national security. And when you have people like that around, maybe sometimes people in the course of events ask questions of them, and they get to respect them.

So I want to say that—speaking just as one Senator—I think it is a great tribute to the CIA—and as I say, the high degree of professionalism that exists in that organization.

That is my comment. It is not a question, Mr. Chairman.

I, too, want to associate myself with the remarks of the chairman and the others here at the table about the nominee. I have known Mr. Helms for a number of years. There is no doubt about his ability, his integrity, his competency, and what I referred to earlier as a high degree of professionalism.

On top of all that, I think you have a lot of good judgment. That comes in handy.

Chairman RUSSELL. With all deference to Mr. Helms, I think that it should be stated that Admiral Raborn was very reluctant to assume this position, and at the time he accepted it he put a limit on the time he was going to stay. His departure from this job was not in anywise occasioned or influenced by any controversy about the CIA, but was prearranged some months in advance.

Senator JACKSON. Mr. Chairman, I also wanted to say what Senator Symington and you said about Admiral Raborn. He has certainly been a dedicated servant of the Federal Government, both in uniform and out of uniform. I have had an opportunity to know him over many, many years, and we all hate to see him leave.

Senator SYMINGTON. Will the chairman yield in context?

Chairman RUSSELL. Yes.

Senator SYMINGTON. Mr. Chairman, I would make the point also that Admiral Raborn told me at least a year ago now that he intended to only stay here a year.

Chairman RUSSELL. He was very reluctant to come in the first instance. Only the spirit of patriotism moved him to do it, because he had what would be considered down my way a very wonderful job on the west coast at the time he decided to come here.

Senator SALTONSTALL. Mr. Chairman, may I just add my words to that, too. I had great confidence as a member of the Appropriations Committee and a member of this committee listening to Admiral Raborn in his efforts to build our nuclear submarine, the nuclear power that goes with it and all that made that submarine so effective.

When he came on to the CIA position, I knew that he would be a good administrator, and he has proved such. Personally, I shall miss him.

Chairman RUSSELL. Senator Inouye?

Senator INOUE. Thank you, Mr. Chairman. First I would like to congratulate Mr. Helms on his appointment.

This may be repetitious, Mr. Helms, but you have stated that your activities are carried out as a result of policies established by appropriations of the Government?

Mr. HELMS. Yes, sir.

Senator INOUE. My other question is, Is there any sort of duplication or overlapping of functions or activities among the three major security agencies—the CIA, FBI, and the Secret Service?

Mr. HELMS. No, sir. I can honestly say that except to the extent that there is always a tiny bit of overlapping between any two organizations operating in the same general field, this has been worked down now to the point where I think it can safely be said there is absolutely an irreducible minimum of duplication among these three agencies.

Senator INOUE. How do you coordinate your activities?

Mr. HELMS. The FBI, as you know, has jurisdiction for counter-intelligence matters and security matters inside the United States. The Central Intelligence Agency has jurisdiction outside the continental limit of the United States, so that as soon as a human being crosses that mystical line, the files are referred from one agency to the other. And as far as the Secret Service is concerned, they are really in a sense—in their protection of the President—a customer of ours, for whatever information we might pick up which might be of interest to them. And in the field of counterfeiting and things of that kind, the same rules apply.

So there is a much closer relationship between the Secret Service and the FBI since they are in the domestic field, than there is between us and these other two agencies.

Senator INOUE. Thank you, Mr. Chairman.

Chairman RUSSELL. Senator McIntyre?

Senator MCINTYRE. I have no questions except to congratulate Mr. Helms, wish him the best of good luck.

Chairman RUSSELL. What relationship does the CIA bear to the Foreign Service abroad in our embassies, Mr. Helms? What are the mandates or instructions that have been issued in this respect to the Director?

Mr. HELMS. Sir, the instructions of the President are that the Ambassador is the head of the U.S. country team in every country in the world, and he presides therefore over the works of any agency representative in those countries, as well as all other agencies of the U.S. Government. This is quite clear. Our representatives keep that Ambassador appropriately informed at all times.

Chairman RUSSELL. Senator Symington?

Senator SYMINGTON. Mr. Chairman, I would add this.

When I was in the Far East with Mr. Eugene Black, at the time he set up the Asian Bank in the Philippines, a strong attack by a Senator came out against the Central Intelligence Agency, the implication being they made policy, and were not satisfactory to ambassadors. So I would like the record to show that I asked the ambassadors of the following countries whether or not they were satisfied with the operation of the Central Intelligence Agency in their particular country; and each one of them, without exception, said that they were not only satisfied, they were pleased with the operation. Some said they didn't see how they could run the job without the assistance that they were receiving from the Central Intelligence Agency. All of them said that at no time did they have any problem whatever at this time with any effort on the part of the Central Intelligence Agency to set policy.

One said that some years back there had been a problem, but it had long since been corrected.

The countries where I asked for the record were Japan, Korea, Taiwan, Hong Kong, South Vietnam, Laos, Thailand, the Philippines, the United Arab Republic, Switzerland, Germany, France, and Great Britain.

Chairman RUSSELL. I can add to that in some of my trips abroad, when I wished to reach a representative of the Central Intelligence Agency, I usually had to go through the Ambassador to even find him.

Senator SYMINGTON. I would add, Mr. Chairman, Spain and Brazil.

Chairman RUSSELL. Any further questions of Mr. Helms?

Senator SALTONSTALL. Mr. Chairman, may I just ask this question:

Criticism has been made, Mr. Helms, that the CIA does not give the appropriate committees of Congress all the information that those committees should have. As a member of that committee in the Senate since its inception—I believe since its inception—I have never found that to be true.

I would like simply to ask you this question:

As the Director, certainly it is your intention that within the limits of your authority under the President of the United States to give the committees of Congress all the information that they request, and all the information that you believe you have in your possession that would be helpful to them?

Mr. HELMS. That is my intention, Senator.

Senator SALTONSTALL. Thank you.

Chairman RUSSELL. If that is all, the committee will now resolve itself into executive session.

Mr. Helms, if you will remain, please, sir.

(Whereupon, at 11:10 a.m., the committee went into executive session.)

(The nomination of Mr. Helms to be Director of Central Intelligence was subsequently approved by the committee in executive session and confirmed by the Senate on June 28, 1966.)

○